ARIZONA PRIVATE INVESTIGATOR/SECURITY GUARD HEARING BOARD

MEETING MINUTES FOR REGULAR MEETING
Held on Thursday, September 17, 2026
2222 West Encanto Blvd., Phoenix, Arizona

Board Members
Lieutenant Joe Dziawura, Chair
Brian Messenger, Secretary,
Lieutenant Chris Palmer, Board Member
Suzanne Carlstedt, Board Member
Mack Hawthorne, Board Member
Charles Luster, Board Member and
Van Braswell, Board Member

APPROVED

1. **CALL TO ORDER**
   Chair Palmer called the meeting to order at 9:21 a.m.

2. **ROLL CALL**
   The following Board members were present: Mr. Messenger, Lt. Palmer, Ms. Carlstedt, Mr. Hawthorne, Mr. Luster, and Mr. Braswell.

   Board members absent: Lieutenant Joe Dziawura.

   ALSO PRESENT
   The following Department of Public Safety (DPS) staff were in attendance: Ms. Amy Rainwater, Licensing Unit; Mr. Thomas Simon, Licensing Unit; and Mr. Danny Roark, Licensing Unit. The following Board staff were in attendance: Major Jenna Mitchell, Project Manager; Ms. Shari Burton, Administrative Assistant; and Ms. Ashlesha Naik, Administrative Assistant. Mr. Kenneth Hughes, Assistant Attorney General (AAG) and Mr. Donald Cooley, AAG, also participated in the meeting.

3. **REVIEW AND ADOPTION OF PREVIOUS MINUTES – AUGUST 6, 2026**
   Chair Palmer moved to adopt the minutes of the meeting, August 6, 2026. The Board unanimously approved the minutes for the meeting held on August 6, 2026.

4. **REVIEW AND ADOPTION OF HEARING BOARD CALENDAR – 2027**

Chair Palmer moved to adopt the 2027 hearing dates calendar. Mr. Messenger moved and Ms. Carlstedt seconded, the hearing calendar 2027 was unanimously approved.

5. HEARING PROCEEDINGS

All witnesses present in person were duly sworn in by Chair Palmer. Applicant King attended the hearing virtually and was also duly sworn virtually. Chair Palmer explained the procedure for the administrative hearings to all participants and witnesses.

6C. Kalen Powell (3A) – Unarmed Security Guard Registration Certificate No. 1827116

Applicant Powell was present and was represented by Jessica Fanto, Legal Paraprofessional. Mr. Hughes, AAG for DPS, called Ms. Rainwater, witness for the State, and presented the case for the State. Ms. Fanto addressed the Board and presented the case for Applicant Powell. After hearing both parties and after discussion and deliberation, Board Secretary Messenger motioned, Board Member Carlstedt seconded, and the board found that the applicant met the personal qualifications for registration certificate license as an unarmed security guard. The board further found that the applicant had met the criteria for a good cause exemption, under ARS.322609 for security guards and based on the length of time since the most recent offense, nature of the offense, evidence of mitigating circumstances, evidence of applicant rehabilitation, completion of probation, parole, community supervision, and evidence of a positive change or criminal behavior, completion of counseling, treatment programs, and the testimony, the board granted the good cause exemption.
Chair Palmer noted that the board's decision would be reduced to a written order and served on the parties.

Motion passed with 5 in Favor, 1 Opposed (Mack Hawthorne), 0 Abstaining

4A. Sebastian Jaime (3C) – Unarmed Security Guard Registration Certificate No. 1795345

Applicant Jaime was present and requested that his sister Briseida Jocelyn Zepeda Jamie be allowed to interpret the hearing for him and represent him. Ms. Jamie was duly sworn in by Chair Palmer. Mr. Hughes, AAG for DPS, called Ms. Rainwater, witness for the State, and presented the case for the State. Applicant Jamie addressed the Board and presented his case in Spanish which was interpreted by Ms. Jamie . After hearing both parties and after discussion and deliberation, the Board found that the applicant had failed to meet the personal qualifications for registration certificate license as an unarmed security guard due to felony conviction. Board Secretary Messenger motioned, Board Member Carlstedt seconded, that the Board recommend to the Director of the Department of Public Safety (Director) that the Applicant had not met the criteria for a good cause exemption and that

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denial of Sebastian Jaime's Unarmed Security Guard Registration Certificate be upheld due to disqualifying offense under ARS 322 622 A.

Motion passed with 6 in Favor, 0 Opposed, 0 Abstaining

The Hearing Board took a brief break at 10:30 a.m. and the hearing resumed at 10:49 a.m.

6A. Artice Jackson (4A) – Unarmed Security Guard Registration Certificate No. 1832293

Applicant Jackson was present. Mr. Hughes, AAG for DPS, called Ms. Rainwater, witness for the State, and presented the case for the State. Applicant Jackson addressed the Board and presented his case. After hearing both parties, while the Board was in discussion and deliberating, Applicant Jackson left the hearing and threw his hearing packet. After further discussion and deliberation, the Board found that the applicant had failed to meet the personal qualifications for registration certificate license as an unarmed security guard due to felony conviction. Board Secretary Messenger motioned, Board Member Carlstedt seconded, that the Applicant had not met the criteria for a good cause exemption and that denial of Artice Jackson's Unarmed Security Guard Registration Certificate be upheld. The motion was unanimously carried. Chair Palmer noted that the board's decision would be reduced to a written order and served on the parties.

Motion passed with 6 in Favor, 0 Opposed, 0 Abstaining

As per legal advice provided by Mr. Cooley, AAG for the Hearing Board, Board Secretary Messenger further motioned, Board Member Carlstedt seconded, that the applicant did not meet the criteria for good cause exception and that the Board denies the good cause exception.

Motion passed with 6 in Favor, 0 Opposed, 0 Abstaining

6B. Donald Mika (5A) – Unarmed Security Guard Registration Certificate No. 1830900

Applicant Mika was present. Mr. Hughes, AAG for DPS, called Ms. Rainwater, witness for the State, and presented the case for the State. Applicant Mika addressed the Board and presented his case. After hearing both parties, and after discussion and deliberation, the Board found that the applicant had met the personal qualifications for registration certificate license as an unarmed security. Board Secretary Messenger motioned, Board Member Carlstedt seconded, that the Applicant had met the criteria for a good cause exemption for misdemeanor and felony offenses for security guard and further motioned that due to no further criminal history, length of time since the last offense, nature of offense and positive life changes the Board granted the good cause exemption for Donald

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Mika. The motion was unanimously carried. Chair Palmer noted that the board's decision would be reduced to a written order and served on the parties.

Motion passed with 6 in Favor, 0 Opposed, 0 Abstaining

6D. Jeremy King (3D) – Unarmed Security Guard Registration Certificate No. 1790511

Applicant King was present virtually. Mr. Hughes, AAG for DPS, called Ms. Rainwater, witness for the State, and presented the case for the State. Applicant Mika addressed the Board and presented his case. After hearing both parties, and after discussion and deliberation, the Board found that the applicant had met the personal qualifications for registration certificate license as an unarmed security. Board Secretary Messenger motioned, Board Member Carlstedt seconded, that the Applicant had met the criteria for a good cause exemption for misdemeanor and felony offenses for security guard and further motioned that based on completion of probation and restitution and fines that the Board grant the good cause exemption for Jeremy King. The motion was unanimously carried. Chair Palmer noted that the board's decision would be reduced to a written order and served on the parties.

Motion passed with 6 in Favor, 0 Opposed, 0 Abstaining

The Hearing Board took a brief break at 11:28 a.m. and the hearing resumed at 11:40 a.m.

Chair Palmer welcomed everyone back and explained the procedure for Disciplinary proceedings.

8C. Leroy White (6C) – Unarmed Security Guard Registration Certificate No. 1811490

Leroy White was present in person and made an opening statement. Mr. Hughes, AAG for DPS, called Ms. Rainwater, witness for the State, and presented the case for the State. Applicant White addressed the Board and presented his case. The board reviewed arrest of the applicant for a disqualifying offense. After hearing both parties and after discussion and deliberation, Board Secretary Messenger motioned, Board Member Carlstedt seconded, and the following motion were unanimously carried: That the State has demonstrated by a preponderance of the evidence the factual allegations, That the Board adopts the factual allegations and complaint presented by the State as Board's Finding of Facts, and that the Board adopts the alleged violations of law as presented and set forth in the complaint as the Board's conclusion of law. Based upon the information presented at the hearing, Finding of Fact and Conclusion of law adopted, the Board recommended to the Director that the license of Leroy White, Unarmed Security Guard Registration Certificate to remain suspended until expiry of his license in March 2027.

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Motion passed with 6 in Favor, 0 Opposed, 0 Abstaining.

8D. Brina Martin (6D) – Unarmed Security Guard Registration Certificate No. 1779569

Brina Martin was present in person and did not make an opening statement.
Mr. Hughes, AAG for DPS, called Ms. Rainwater, witness for the State, and presented the case for the State. Applicant Ms. Martin addressed the Board and presented her case. The Board reviewed the disqualifying offense of the applicant for which she was arrested and/or fingerprinted. And also reviewed the court records for subsequently entering in a diversion program. After hearing both parties and after discussion and deliberation, Board Secretary Messenger motioned, Board Member Carlstedt seconded, and the following motion were unanimously carried: That the State has demonstrated by a preponderance of the evidence the factual allegations, That the Board adopts the factual allegations and complaint presented by the State as Board's Finding of Facts, and that the Board adopts the alleged violations of law as presented and set forth in the complaint as the Board's conclusion of law. Based upon the information presented at the hearing, Finding of Fact and Conclusion of law adopted, the Board recommended to the Director that the Unarmed Security Guard Registration Certificate of Brina Matin be subject to probation until her case is adjudicated.

Motion passed with 6 in Favor, 0 Opposed, 0 Abstaining
Chair Palmer noted that the Board's decision will be prepared as a recommended order and submitted to the Director, who will make the final decision.

8E. Heather Henderson (6F) – Unarmed Security Guard Registration Certificate No. 1817903

Heather Henderson was present in person and did not make an opening statement. Mr. Hughes, AAG for DPS, called Ms. Rainwater, witness for the State, and presented the case for the State. Applicant Ms. Henderson addressed the Board and presented her case. The Board reviewed the disqualifying offense of the applicant for which she was arrested and/or fingerprinted. And also reviewed the court records for subsequently entering in a diversion program. After hearing both parties and after discussion and deliberation, Board Secretary Messenger motioned, Board Member Carlstedt seconded, and the following motion were unanimously carried: That the State has demonstrated by a preponderance of the evidence the factual allegations, That the Board adopts the factual allegations and complaint presented by the State as Board's Finding of Facts, and that the Board adopts the alleged violations of law as presented and set forth in the complaint as the Board's conclusion of law. Based upon the information presented at the hearing, Finding of Fact

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and Conclusion of law adopted, the Board recommended to the Director that the Unarmed Security Guard Certificate of Heather Henderson be subject to probation until her case is adjudicated.

Motion passed with 6 in Favor, 0 Opposed, 0 Abstaining

Chair Palmer noted that the Board's decision will be prepared as a recommended order and submitted to the Director, who will make the final decision.

8F. David Angel (6G) – Unarmed Security Guard Registration Certificate No. 1728173

David Angel was present in person and did not make an opening statement.
Mr. Hughes, AAG for DPS, called Ms. Rainwater, witness for the State, and presented the case for the State. Applicant Angel addressed the Board and presented his case. The board reviewed arrest of the applicant for a misdemeanor charge and the subsequent plea. After hearing both parties and after discussion and deliberation, Board Secretary Messenger motioned, Board Member Carlstedt seconded, and the following motion were unanimously carried: That the State has demonstrated by a preponderance of the evidence the factual allegations, That the Board adopts the factual allegations and complaint presented by the State as Board's Finding of Facts, and that the Board adopts the alleged violations of law as presented and set forth in the complaint as the Board's conclusion of law. Based upon the information presented at the hearing, Finding of Fact and Conclusion of law adopted, the Board recommended to the Director that the license of David Angel, Unarmed Security Guard Registration Certificate be revoked.

Motion passed with 6 in Favor, 0 Opposed, 0 Abstaining.

The Chairman noted that the Board's decision will be prepared as a recommended order and submitted to the Director, who will make the final decision.

The Hearing Board took a brief break at 12:42 p.m. and the hearing resumed at 12:56 p.m

8A. Capreace Hudgens (6A) – Unarmed Security Guard Registration Certificate No. 1831855

Capreace Hudgens was not present. Mr. Hughes, AAG for DPS called Ms. Rainwater, witness for the State, and presented the case for the State.
Ms. Rainwater confirmed that the notice of hearing was sent to the applicant by certified mail. After hearing Mr. Hughes and admitting all exhibits, Board Secretary Mr. Messenger motioned, Board Member Ms. Carlstedt seconded, and the following motions

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were unanimously carried: That the State has demonstrated by a preponderance of the evidence the factual allegations, That the Board adopts the factual allegations and complaint presented by the State as Board's Finding of Facts, and that the Board adopts the alleged violations of law as presented and set forth in the complaint as the Board's conclusion of law. Based upon the information presented at the hearing, Finding of Fact and Conclusion of law adopted, the Board recommended to the Director revocation of Capreace Hodgens' Unarmed Security Guard Registration Certificate based on being arrested for a disqualifying offense.

Motion passed with 6 in Favor, 0 Opposed, 0 Abstaining

The Chairman noted that the Board's decision will be prepared as a recommended order and submitted to the Director, who will make the final decision.

8B. Derek Odom (6B) – Unarmed Security Guard Registration Certificate No. 1816880

Derek Odom was not present. Mr. Hughes, AAG for DPS called Ms. Rainwater, witness for the State, and presented the case for the State.
Ms. Rainwater confirmed that the notice of hearing was sent to the applicant by certified mail. After hearing Mr. Hughes and admitting all exhibits, Board Secretary Mr. Messenger motioned, Board Member Ms. Carlstedt seconded, and the following motions were unanimously carried: That the State has demonstrated by a preponderance of the evidence the factual allegations, That the Board adopts the factual allegations and complaint presented by the State as Board's Finding of Facts, and that the Board adopts the alleged violations of law as presented and set forth in the complaint as the Board's conclusion of law. Based upon the information presented at the hearing, Finding of Fact and Conclusion of law adopted, the Board recommended to the Director revocation of Derek Odom's Unarmed Security Guard Registration Certificate based on being arrested for a disqualifying offense.

Motion passed with 6 in Favor, 0 Opposed, 0 Abstaining

The Chairman noted that the Board's decision will be prepared as a recommended order and submitted to the Director, who will make the final decision.

Chair Palmer explained the procedure for the administrative hearings as the Board continued the hearing: Agenda item 5, Hearing to Contest Denial of Armed Security Guard Certificate.

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5A. Jawan Taylor (2A) – Armed Security Guard Registration Certificate No. 1836726

Applicant Taylor was not present. Mr. Hughes, AAG for DPS called Ms. Rainwater, witness for the State, and presented the case for the State.
Ms. Rainwater confirmed that the notice of hearing was sent to the applicant by certified mail. After hearing Mr. Hughes and admitting all exhibits, Board Secretary Mr. Messenger motioned, Board Member Ms. Carlstedt seconded, and it was unanimously carried. The Board found that the applicant had failed to meet the personal qualifications for registration certificate license as an armed security guard and the Board voted to recommend to the Director that due to military discharge of Other than Honorable, the denial of Applicant Taylor's Armed Security Guard Registration Certificate be upheld.

Motion passed with 6 in Favor, 0 Opposed, 0 Abstaining

The Chairman noted that the Board's decision will be prepared as a recommended order and submitted to the Director, who will make the final decision.

5B. Michael Robertson (2B) – Armed Security Guard Registration Certificate No. 1829277

Applicant Robertson was not present. Mr. Hughes, AAG for DPS called Ms. Rainwater, witness for the State, and presented the case for the State.
Ms. Rainwater confirmed that the notice of hearing was sent to the applicant by certified mail. After hearing Mr. Hughes and admitting all exhibits, Board Secretary Mr. Messenger motioned, Board Member Ms. Carlstedt seconded, and it was unanimously carried. The Board found that the applicant had failed to meet the personal qualifications for registration certificate as an armed security guard and the Board voted to recommend to the Director that due disqualifying criminal conviction, the denial of Applicant Michael Robertson's Armed Security Guard Registration Certificate be upheld.

Motion passed with 6 in Favor, 0 Opposed, 0 Abstaining

6. CALL TO THE PUBLIC

No individuals addressed the Board during Call to Public portion of the meeting**.**

7. ADJOURNMENT

The meeting was adjourned at 01:10 p.m.

APPROVED